

## Message Text

PAGE 01 STATE 205423  
ORIGIN IO-14

INFO OCT-01 ISO-00 /015 R

66011  
DRAFTED BY IO/UNA:BJSHARP  
APPROVED BY IO/UNA:JFTEFFT  
-----094704 150438Z /10  
O 142135Z AUG 78  
FM SECSTATE WASHDC  
INFO USMISSION USUN NEW YORK IMMEDIATE 0000

C O N F I D E N T I A L STATE 205423

FROM UNA

FOLLOWING REPEAT ADDIS ABABA 3537 SENT ACTION SECSTATE AUG 14.

QUOTE: C O N F I D E N T I A L ADDIS ABABA 3537

E.O. 11652: GDS  
TAGS: EINV, ET, EAD  
SUBJECT: AID, COMPENSATION AND APPROACH TO MENGISTU

REF: STATE 204031

SUMMARY: PROPOSED MEETING WITH MENGISTU COINCIDES EXACTLY  
WITH EMBASSY THINKING AND AMBASSADOR HAD PREPARED WAY FOR  
MEETING WITH LETTER TO CHAIMRAN SUMMARIZING COMPENSATION  
ISSUE HANDED TO FOREIGN MINISTER LATE AUGUST 9.  
EMBASSY PROPOSES A NUMBER OF CHANGES IN TALKING POINTS  
FOR MEETING. REQUESTS DEPARTMENT ALERT CERTAIN  
CLAIMANTS ABOUT POSSIBLE NEGOTIATIONS AND GET OTHERS  
TO FILE FORMAL CLAIMS. PROPOSES THAT, DEPENDING UPON  
OUTCOME AMBASSADOR'S MEETING WITH MENGISTU OR FAILURE  
ACHIEVE SUCH MEETING, WASHINGTON AGENCIES CONSIDER LETTER  
FROM PRESIDENT CARTER TO MENGISTU AS ULTIMATE  
CONFIDENTIAL

PAGE 02 STATE 205423

FALLBACK. TEXT SUCH LETTER BY SEPARATE TELEGRAM. END SUMMARY.

1. AS INDICATED REFTL, WASHINGTON AND EMBASSY THINKING ON  
COMPENSATION ISSUE HAS CLOSELY COINCIDED. EMBASSY HAS PREPARED  
WAY FOR MEETING WITH MENGISTU BY HANDING FOREIGN MINISTER  
LETTER FROM AMBASSADOR TO CHAIRMAN, SEE SEPTL:

A) SUMMARIZING KALAMAZOO WASH PROPOSAL;

B) STRESSING URGENCY OF SIGNIFICANT PROGRESS, PARTICU-

LARLY IN RELATION TO IFI LOANS;

C) SUGGESTING THAT PMGSE REQUEST REPRESENTATIVE OR REPRESENTATIVE OF AMERICAN CLAIMANTS, KALAMAZOO OR OTHERS, TO BEGIN NEGOTIATIONS IN ADDIS BEFORE END AUGUST;

D) STATING ASSUMPTION THAT PMGSE WILL ALLOW ANY SUCH REPRESENTATIVES TO DEPART WITHOUT IMPEDIMENT OR LEGAL ACTION, EVEN IF NO AGREEMENT ACHIEVED; AND

E) EXPRESSING AMBASSADOR'S WILLINGNESS MEET WITH CHAIRMAN TO EXPLAIN PERSONALLY ANY DOUBTFUL POINTS OR ISSUES. SUGGEST THEREFORE THAT REQUEST FOR ACTUAL APPOINTMENT BE DELAYED UNTIL AUGUST 16/17 TO ALLOW TIME FOR CHAIRMAN TO STUDY MATTER AND POSSIBLY ASK FOR MEETING. APPROPRIATE POINTS CAN THEN BE MADE, AND THIS INTERVAL ALLOWS CONSIDERATION OF POINTS BELOW.

2. HOPE AID GRANT AUTHORIZATIONS COMING BY CLASSIFIED TELEGRAM BECAUSE WASHINGTON SHOULD BE AWARE THAT WIFE OF FINANCE MINISTER IS AND HAS BEEN IMPORTANT AID LOCAL, EVEN BEFORE HIS TENURE IN OFFICE BEGAN, AND THERE IS POTENTIAL CONFLICT OF LOYALTY IF INFORMATION COMES IN BY UNCLASSIFIED CONFIDENTIAL

PAGE 03 STATE 205423

MESSAGE, JUST AS IN PREVIOUS EXIM BANK NEGOTIATION CASE. AMBASSADOR WOULD OBVIOUSLY PREFER TO BE DIRECT BEARER OF GOOD NEWS TO CHAIRMAN, RATHER THAN HAVE HIM ALREADY INFORMED.

3. MINISTER OF FINANCE IS NOT POWERFUL FIGURE IN PMGSE AND ONLY SUPPORTING ROLE, AT BEST, CAN BE EXPECTED FROM HIM.

4. STUDY OF AMERICAN CLAIMS DOES NOT PERMIT EMBASSY TO COME TO HAPPY AND DESIRABLE CONCLUSION THAT THERE IS ANYTHING DIFFERENT OR EASIER WITH REGARD TO SETTLEMENT OF OUR CLAIMS, AS OPPOSED TO THOSE OF OTHER NATIONS. ITALIANS HAVE LARGEST TOTAL AMOUNT OF CLAIMS, BUT THERE ARE MANY SMALLER ONES OF ABOUT THE VALUE OF THE DELVALLE AND INDIVIDUAL AIRPLANE CLAIMS. DUTCH REPORTEDLY HAVE LARGEST SINGLE CLAIM FOR SUGAR FACTORY AND ESTATES. FRENCH BELIEVED TO HAVE ONE RELATIVELY SMALL CLAIM. INDIAN CLAIMS NOT DISSIMILAR TO OURS WITH SOME FOR TEXTILE FACTORIES AND INDIVIDUAL CLAIMS, INCLUDING SOME IN RETAIL TRADE. WHAT WAS DIFFERENT IN KALAMAZOO PROPOSAL WAS NOT SO MUCH WASH ASPECT, WHICH AVOIDED ANY NET PAYMENT BY ETHIOPIA, BUT COMPANY'S WILLINGNESS TO COME BACK TO ETHIOPIA AND GENERATE NEW EMPLOYMENT, TAX REVENUE, AND FOREIGN EXCHANGE, AS WELL AS INTRODUCE NEW PRODUCTS. CLAIM ITSELF WAS NOT VERY DIFFERENT FROM OTHERS WITH COUNTER-CLAIM ON ETHIOPIAN SIDE. (INCIDENTALLY, FOREIGN MINISTRY DISCUSSIONS REVEALED THAT THAT MINISTRY, WHICH IS WORKING FROM COMPREHENSIVE SPREADSHEETS OF ALL

CLAIMS CURRENTLY FILED WITH COMPENSATION COMMISSION, OPERATES ON ASSUMPTION THAT ALL 80 PERCENT OF STOCK OWNED BY KALAMAZOO WAS NATIONALIZED, ALTHOUGH THIS IS NOT DEFINITIVE FINDING, AND HEAD ECONOMIC DEPARTMENT DECLINED TO CONFIRM TO EMBASSY, ALTHOUGH THIS WAS HIS OPERATING ASSUMPTION. PERMANENT SECRETARY OF FINANCE WAS UNINFORMED ON THIS POINT.)

5. RANKING THE AMERICAN CLAIMS IN DESCENDING ORDER OF APPARENT EASE FOR ETHIOPIANS TO SETTLE (AND NONE OF THEM  
CONFIDENTIAL

PAGE 04 STATE 205423

APPEAR EASY BECAUSE OF BUDGET AND FOREIGN EXCHANGE STRINGENCIES, SPECIAL PMGSE IDEOLOGICAL AND OTHER HANGUPS, AND PRECEDENT ESTABLISHING FACTORS), WE COME OUT: (1) STERLING DRUG FACTORY (SERLING REP HAS RECENTLY INFORMED EMBASSY THAT ETHIOPIANS HAVE ACKNOWLEDGED THAT THEIRS IS AMONG THE GROUP OF FIRST CLAIMS TO BE SETTLED, WHEN AND IF, AND IS UNCOMPLICATED BECAUSE THEY HAD MADE FIXED INVESTMENT BUT HAD NOT BEGUN OPERATIONS. THIS CONFIRMS INFO IN OUR FILES. STERLING CONTINUING TO SELL IMPORTED PRODUCT BUT HAS NOTHING TO DO WITH FACTORY WHERE ETHIOPIANS HAVE UNDERTAKEN SOME RELATIVELY MODEST OPERATIONS); (2) TCHERKARIAN CLAIM FOR PRINTING PRESS, PROVIDED THERE ARE NO UNPAID TAXES OR COUNTERCLAIMS AND VALUE IS SMALL (ONE OF ETHIOPIAN PREJUDICES APPEARS TO FAVOR PHYSICAL ASSETS AS OPPOSED TO MONEY, CAPITAL INVESTMENT OR RIGHTS AND INTERESTS); (3) THE SIX AIRCRAFT CLAIMS (CLYDE ADAMS' HIGH EXPECTATIONS MAY BE A PROBLEM HERE, IF NEGOTIATIONS WERE EVERY BEGUN, AND OTHER PROBLEMS ARE THE DIFFICULTY IN FIRST FILING THE REMAINING CLAIMS AND THEN OBTAINING SOME REPRESENTATIVE TO ACTUALLY PURSUE THESE SMALL INDIVIDUAL CLAIMS. THE FOREIGN MINISTRY, AFTER CONSULTING THE COMPENSATION COMMISSION, INFORMED THE EMBASSY THAT THE COMMISSION WILL DEAL WITH A REPRESENTATIVE OF ANY NATIONALITY, DULY AUTHORIZED, PROVIDED THE REP IS NOT A FOREIGN GOVERNMENT OFFICIAL.); (4) INTERNATIONAL UNDERWRITERS GROUP INSURANCE COMPANY CLAIM, IF THERE ARE NO COUNTERCLAIMS OR UNPAID TAX LIABILITIES (SERVICE COMPANIES AND INTANGIBLE ASSETS DO NOT RATE HIGHLY WITH ETHIOPIANS, AND, OF COURSE, CITIBANK CLAIM IS FOR MINORITY SHARE OF A BANK THROUGH ANOTHER FOREIGN BANK WHICH PUTS IT VIRTUALLY AT THE BOTTOM WITH NAREX AND HABACHY FAMILY CLAIMS); (5) CROWN CORK & SEAL COMPANY (COMPANY REPRESENTATIVE HAS RECENTLY CONFIRMED TO EMBASSY THAT IT WISHES TO CONTINUE TO OPERATE AS MINORITY SHAREHOLDER AND DOES NOT WISH TO PURSUE CLAIM AT THIS TIME, OTHERWISE THE CLAIM MIGHT  
CONFIDENTIAL

PAGE 05 STATE 205423

BE AT THE TOP OF THE LIST); (6) KALAMAZOO; (7) DELVALLE; (8) SINGER SEWING MACHINE (EMBASSY WILL USE LETTER FORWARDED BY DEPARTMENT FROM SINGER TO WRITE NOTE TO FOREIGN MINISTRY TO ATTEMPT TO CLARIFY STATUS THIS SITUATION

WHICH WE UNDERSTAND PMGSE CONSIDERS "CONFISCATION" FOR ALLEGED WRONGDOING IN RETAIL TRANSACTIONS AND THEREFORE NOT SUBJECT TO COMPENSATION. CASE IS SAID TO BE MUCH LIKE MOSVOLD AND REFLECTS EXTREME UNHAPPINESS WITH DISTRIBUTION AND RETAIL TRADE AS "GOUGERS" ETC. SINGER CLAIM UNDERSTOOD TO BE LARGELY FOR UNSOLD MERCHANDISE, BUT WOULD APPRECIATE ADDITIONAL DETAILS AND LAST BALANCE SHEET, IF SINGER INCLINED PROVIDE.) (9) THE OTHER CLAIMS.

6. WOULD SETTLEMENT STERLING DRUG CLAIM SATISFY GONZALES AMENDMENT STRICTURES AS DOES KALAMAZOO WASH PER TALKING POINTS REFTEL; PRECEDENT ARGUMENT, WEAK THOUGH IT MAY BE, WOULD BE THAT STERLING DRUG DOES NOT CONSTITUTE A PRECEDENT BECAUSE COMPANY HAD MADE INVESTMENT BUT NEVER GONE INTO OPERATION AND THUS HAD NOT BEEN ABLE TO DERIVE ANY BENEFIT FROM INVESTMENT WHICH NOW BEING COMPENSATED AFTER 3-1/2 YEARS AS A SPECIAL CASE. STERLING SETTLEMENT WOULD COST THE PMGSE SOMETHING AROUND \$2 MILLION BECAUSE EMBASSY ASSUMES NEITHER STERLING NOR USG WOULD CONSIDER SATISFACTORY A LONG PAYOUT IN ETHIOPIAN BONDS OR BIRR, AS NOT BEING "PROMPT AND EFFECTIVE" COMPENSATION. MAY I BE AUTHORIZED TO TELL MENGISTU THAT STERLING DRUG SETTLEMENT, AS WITH KALAMAZOO WASH, WOULD SATISFY GONZALEZ AMENDMENT PROBLEM? SUGGEST USE OF FIGURE "ABOUT \$2 MILLION" SUBJECT TO NEGOTIATION WITH FIRM, BUT WOULD WELCOME ANY FURTHER GUIDANCE AFTER DEPARTMENT'S CONSULTATION WITH STERLING. THIS FIGURE BASED ON INFO ON FILE HERE.

7. BELIEVE MUCH BETTER NOT TO MENTION PRECEDENT OR RELATIVE EASE OF AMERICAN CLAIMS TO MENGISTU. RECOMMEND WE STICK TO LINE THAT PMGSE SHOULD NEGOTIATE WITH REPS OF SPECIFIC AMERICAN CLAIMANTS, LEAVING SELECTION UP TO THEM, UNLESS AMBASSADOR AUTHORIZED RAISE STERLING DRUG OR UNLESS KALAMAZOO OR EAL/ CONFIDENTIAL

PAGE 06 STATE 205423

AIRCRAFT DEALS, WHICH CAN BE JUSTIFIED AS NOT SETTING PRECEDENTS, MATERIALIZE: THE FORMER ON ETHIOPIAN SIDE AND LATTER ON U.S. SIDE. (HOWEVER, WE ARE INFORMED EAL IS SIGNING WITH BEOING AUGUST 15, AS REPORTED.) ALSO RECOMMEND AMBASSADOR NOT REFER SPECIFICALLY TO COMPENSATION COMMISSION, SINCE THIS IS LEGALISTIC BODY WITH SMALL STAFF, ALMOST INSUPERABLE PROBLEMS, AND DEFENSIVE METALITY. MAY BE EASIER FOR PMGSE TO REACH POLITICAL SETTLEMENT TO ACCOMMODATE US AND THEIR TRUE INTERESTS OUTSIDE COMPENSATION COMMISSION. OUR LEVERAGE ON PMGSE, LIMITED THOUGH IT MAY BE, IS CONSIDERABLY GREATER THAN ON ETHIOPIAN COMPENSATION COMMISSION, WHOSE MEMBERS RIGOROUSLY REFUSE TO HAVE ANYTHING TO DO WITH FOREIGN GOVERNMENT REPRESENTATIVES. REFERRAL OF ANY PROPOSAL TO COMPENSATION COMMISSION WHICH CAN STUDY MATTER INDEFINITELY AND REPORT PROGRESS IS THE EASIEST AND MOST EFFECTIVE WAY TO PIGEONHOLE ANY SUGGESTION.

8. BELIEVE IT ESSENTIAL THAT WE INFORM MENGISTU, IF \$10

MILLION INITIAL U.S. COMPONENT OF MINIMUM PACKAGE PROGRAM II (AGRICULTURAL SECTOR GRANT) IS TO SLIDE INTO FY '79. AGRICULTURAL SECTOR GRANT HAS BEEN EXTENSIVELY DISCUSSED AT WORKING LEVEL BETWEEN TECHNICIANS OF BOTH GOVERNMENTS AND AS RECENTLY AS AUGUST 11, EMBASSY RECEIVED UNCLASSIFIED TELEGRAM (STATE 203118) STATING THAT AID REVIEW WOULD TAKE PLACE WEEK OF AUGUST 21 AND INQUIRED WHETHER FORMAL REQUEST HAD BEEN RECEIVED FROM PMGSE. HAD ACTING AID DIRECTOR AND AMBASSADOR MET WITH PLANNING COMMISSIONER AFTERNOON AUGUST 11 (THERE WAS A SNAFU ON HIS CALENDAR, ALTHOUGH PROTOCOL ARRANGED THE APPOINTMENT) THE FORMAL REQUEST WOULD HAVE BEEN DISCUSSED. AT FY '79 AID PROGRAM REVIEW MEETING IN JUNE IN WASHINGTON WITH ASSISTANT ADMINISTRATOR GOLER BUTCHER AND FORMER AID DIRECTOR LYMAN, AMBASSADOR WAS LEFT WITH DISTINCT IMPRESSION THAT \$10 MILLION COULD BE FOUND THIS YEAR IF ALL  
CONFIDENTIAL

PAGE 07 STATE 205423

OTHER PROBLEMS, MAINLY COMPENSATION ISSUE, COULD BE SOLVED AND THAT \$10 MILLION WOULD BE MUCH MORE DIFFICULT IN FY '79 BECAUSE OF CONGRESSIONAL NOTIFICATION REQUIREMENTS. IF FUNDS NO LONGER AVAILABLE, THEN WE SHOULD TELL MENGISTU SO AND POINT OUT THAT THIS IS SYMPTOMATIC OF WHAT HAPPENS WHEN MATTERS FRAG. EMBASSY HAS REPEATEDLY WARNED PMGSE FROM FOREIGN MINISTER ON DOWN THAT ORDERLY DECISIONS ON USE OF FUNDS HAD TO BE MADE WELL BEFORE END OF FISCAL YEAR ON SEPTEMBER 30, AND POINT IS MADE IN AMBASSADOR'S LETTER TO MENGISTU. THUS, WE AVOID SUDDEN AND JARRING DISAPPOINTMENT AND ARE PERFECTLY CONSISTENT IF WE TELL MENGISTU DEFINITELY AND DO NOT LEAVE ANY FALSE EXPECTATIONS. IF WE DECIDE NOT TO GO AHEAD ON GEMO GOFFA, WE CAN TELL PMGSE LATER, BUT RECOMMEND NO LATER THAN SEPTEMBER 15. EMBASSY UNDERSTANDS THERE ARE SOME BRIDGE FUNDS TO CARRY PRE-IMPLEMENTATION PROJECT FORWARD FOR A NUMBER OF MONTHS IN ANY CASE, ALTHOUGH ULTIMATE DECISION TO SCRAP WOULD CAUSE HEARTBURN WITH OUR FRIENDS ON THE REHABILITATION AND RELIEF COMMISSION THROUGH WHICH THE FUNDS PASS. OUR CONTINUED EMERGENCY ASSISTANCE SHOULD MAKE THIS MANAGEABLE, IF THERE IS NO SIGNIFICANT PROGRESS ON COMPENSATION.

9. RECOMMEND DEPARTMENT QUERY CLAIMANTS IN FIRST FOUR NUMBERED CATEGORIES IN PARA 5 ABOVE: (A) TO SEE WHETHER THEY WOULD BE PREPARED TO SEND REPRESENTATIVES TO NEGOTIATE CLAIMS, SHOULD POSSIBILITY ARISE IN RELATIVELY NEAR FUTURE TO GET SUCH NEGOTIATIONS UNDERWAY, AND (B) TO GET CLAIMANTS WHO HAVE NOT YET FILED FORMAL CLAIMS TO DO SO. LATE FILING CLAIMANTS COULD BE PREJUDICED SHOULD COMPENSATION COMMISSION ULTIMATELY DECIDE TO ADJUDICATE CLAIMS BY DATE OF FILING, A CONCEIVABLE AND LOGICAL MODUS OPERANDI.

10. EMBASSY HAD PREPARED DRAFT LETTER FROM PRESIDENT CARTER TO CHAIRMAN MENGISTU AS FINAL EFFORT TO OBTAIN PROGRESS ON COMPENSATION CLAIMS, IN VIEW OF CHAIRMAN'S INTEREST IN

PRESIDENT'S OPINION OF HIM AND DIFFICULTY WHICH AMBASSADORS  
CONFIDENTIAL

PAGE 08 STATE 205423

HAVE ENCOUNTERED IN OBTAINING ANYTHING BUT FORMAL ARRIVAL  
AND DEPARTURE INTERVIEW WITH CHAIRMAN. ALSO, BERHANU BAYEH  
IS CURRENTLY FULLY OCCUPIED WITH SPECIAL EVENTS AND ERI-  
TREAN SITUATION. EMBASSY STILL CONSIDERS THIS PLOY VIABLE  
FALLBACK, IF AMBASSADOR UNABLE OBTAIN INTERVIEW PERSONALLY  
WITH CHAIRMAN. LETTER FROM AMBASSADOR WAS DESIGNED AS FIRST  
OF THREE PHASE PROGRAM ENDING WITH PRESIDENTIAL LETTER.  
WITHOUT ARGUMENT FOR IMPORTANCE OR URGENCY, WHICH WASHINGTON  
APPEARS TO UNDERSTAND, DRAFT LETTER FOR CONSIDERATION BY  
WASHINGTON AGENICES, IN THE EVENT MEETING WITH MENGISTU FAILS  
TO RESULT IN FORWARD PROGRESS OR DOES NOT MATERIALIZE, IS  
TRANSMITTED BY SEPARATE TELEGRAM. CHAPIN  
UNQUOTE CHRISTOPHER

CONFIDENTIAL

<< END OF DOCUMENT >>

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 26 sep 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** CLAIMS, COMPENSATION, DIPLOMATIC COMMUNICATIONS, NEGOTIATIONS, INTERGOVERNMENTAL COOPERATION, FOREIGN ASSISTANCE  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 14 aug 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978STATE205423  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** IO/UNA:BJSHARP  
**Enclosure:** n/a  
**Executive Order:** 11652 GDS  
**Errors:** n/a  
**Expiration:**  
**Film Number:** D780332-1277  
**Format:** TEL  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t197808122/baaaezng.tel  
**Line Count:** 292  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, TEXT ON MICROFILM  
**Message ID:** ccd2f759-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN IO  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 6  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** STATE 204031  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 03 may 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1588281  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** AID, COMPENSATION AND APPROACH TO MENGISTU  
**TAGS:** EINV, EAID, ET, US  
**To:** n/a INFO USUN N Y  
**Type:** TE  
**vdkgvkey:** odbc://SAS/SAS.dbo.SAS\_Docs/ccd2f759-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014